INCOME TAX INTERPRETATION NOTE NO. 9

DATE: 13 DECEMBER 2002

ACT: INCOME TAX ACT, 1962 (“the Act”)
SECTION: SECTION 12E and par 2(b) of Schedule 1 to the Taxation Laws Amendment Act, No 30 of 2002
SUBJECT: SMALL BUSINESS CORPORATIONS

1. Background

It is internationally recognised that small and medium enterprises have an important role in economic development and employment creation. In view of this sector’s capacity to create employment, a special dispensation was introduced for such enterprises with effect from years of assessment commencing on or after 1 April 2000. Section 12E was enacted in order to regulate the relief granted to Small Business Corporations (SBC’s) in terms of this special dispensation.

The benefits that emanate from qualifying as an SBC are:

- An SBC which carries on a process of manufacture (or any other process which in the opinion of the Commissioner is of a similar nature), may write off expenditure incurred on or after 1 April 2001 in respect of the acquisition of plant and machinery (also referred to as investment expenditure) in full in the year in which the assets are brought into use for the first time by the taxpayer for the purposes of manufacture. The allowance is not reduced if the asset is used for less than 12 months during the tax year.

- The rate of tax for an SBC on its taxable income below a specified amount is considerably lower than the normal rate of tax for companies in general. Whereas a company pays tax at the rate of 30% on its taxable income, an SBC’s tax is levied at a rate of 15% on the first R100 000 of taxable income.
for tax years commencing on or after 1 April 2000 and 15% on the first R150 000 of taxable income for tax years ending during the period of 12 months ending on or before 31 March 2003. (See par. 2(b) of Schedule 1 to the Taxation Laws Amendment Act, No. 30 of 2002.) Tax is levied at the normal company rate of 30% on the portion of the taxable income exceeding the aforementioned amounts of R100 000 or R150 000, as the case may be.

This note serves to provide guidance as to the application of the provisions of section 12E with reference to the requirements of a qualifying SBC. Any reference to a ‘company’ or ‘shareholder’ in this note includes a ‘close corporation’ and a ‘member of a close corporation’ respectively.

2. The law and application
Section 12E contains all the requirements of a qualifying SBC. Non-compliance with any one of the requirements will result in such company not qualifying as a SBC and tax being levied at the normal company rate.

The requirements that have to be met in order to be classified as an SBC can be divided into the following three categories, all of which will be dealt with separately:

- Ownership requirement
- Turnover requirement
- Business activity requirement

2.1 Ownership requirement
Natural persons must at all times during the year of assessment hold the entire share capital of the company. The shares must be held for their own benefit and not as a nominee.

Shareholders or members may not at any time during the year of assessment hold any shares or have any interest in the equity of any other company. (Excluded are shares in companies as contemplated in paragraph (a) of the definition of ‘listed company’ and any portfolio in a
collective investment scheme contemplated in paragraph (e) of the definition of ‘company’ in section 1 of the Act.) Any shares or any interest in such other company, albeit for one day during the year of assessment will disqualify such taxpayer notwithstanding the fact that all the other requirements have been met.

The reference to 'any other company' includes a close corporation, a dormant company and a co-operative.

2.2 Turnover requirement

The gross income of the SBC may not exceed R1 million for the years of assessment commencing on or after 1 April 2000. The limitation of R1 million was increased to R3 million in respect of years of assessment ending on or after 1 April 2002.

The limitation on the gross income refers to the gross income received or accrued for a full period of 12 months, i.e. a full year of assessment. Where the SBC commenced trading during the year, the R1 million or R3 million, whichever is applicable for the specific year of assessment, should be reduced proportionately in order to determine whether the gross income received or accrued for the relevant period in question would have exceeded the limit of R1 million or R3 million, had the taxpayer been trading for the full year of assessment.

Example

An SBC with a financial year-end of 30 June commences trading activities on 1 December 2002. The gross income for the seven-month period from 1 December 2002 to 30 June 2003 amounts to R1, 9 million.

As the SBC’s financial year-end is on or after 1 April 2002, the turnover limitation of R3 million is applicable in this instance. This turnover must be reduced proportionately in order to determine what the company’s turnover limit for the seven-month period should be.
R3 million x months actually traded/twelve months.
R3 million x (7 months)/(12 months) = R1 750 000.

The gross income of the SBC may therefore not exceed an amount of
R1 750 000 for the seven months in which it traded. The gross income
for the period, however, amounts to R1, 9 million and notwithstanding the
fact that the SBC complies with all the other requirements of an SBC, the
non-compliance with the turnover requirement disqualifies such SBC for
the relevant year of assessment.

In calculating the gross income of a taxpayer, all income received or
accrued, excluding capital gains, should be included. Capital gains made
by a taxpayer are included in taxable income in terms of the provisions of
section 26A of the Act, and such gains are therefore excluded in
determining the gross income. Since gross income includes exempt
income (such as South African dividends), exempt income should not be
excluded from the R3 million requirement.

2.3 The business activity requirement
An ‘employment company’ as defined in section 12E and a ‘personal
service company’ as defined in the Fourth Schedule to the Act will not be
regarded as an SBC.

Not more than 20% of the taxpayer’s gross income may consist of
‘investment income’ (as defined) and/or income from the rendering of a
‘personal service’ (as defined). The aggregate income from investment
and personal services, should therefore not exceed 20% of the gross
income. Where a taxpayer, for example, has no investment income, the
personal service income may not exceed 20% of the gross income.
Where the investment income, for example, constitutes 6% of the gross
income, the personal service income may not exceed 14% of the gross
income.
(a) Investment income

Investment income includes income from dividends, royalties, rentals, annuities, interest as contemplated in section 24J of the Act, any amount contemplated in section 24K of the Act as well as any other income subject to the same treatment as income from money invested.

The investment income listed in section 12E refers mainly to amounts, which represent the return on investments. Any proceeds derived from investment or trading in financial instruments, marketable securities or immovable property is however, for the purposes of section 12E, also regarded as investment income.

(b) Personal service

‘Personal service’ means any service in the field of accounting, actuarial science, architecture, auctioneering, auditing, broadcasting, broking, commercial arts, consulting, draftsmanship, education, engineering, entertainment, health, information technology, journalism, law, management, performing arts, real estate, research, secretarial services, sport, surveying, translation, valuation or veterinary science, which is performed personally by any person who holds an interest in the company or close corporation. The definition is very broad and does not define the meaning of each activity. It is, therefore, necessary to analyse each activity within its ordinary meaning separately.

Section 12E was enacted for the specific purpose of encouraging new ventures and employment creation, i.e. active small businesses. The provisions relating to SBC’s are therefore not intended to benefit any professional person such as, for example, an architect or a lawyer who renders his/her service by means of a company or close corporation. For this reason, the income attributable to the performance of any ‘personal service’ by any person who holds an interest in the SBC, combined with any investment income, may not exceed 20% of the SBC’s gross income.
The Act does not prescribe any method of record keeping, but the onus is on the company to ensure that proper records are kept in order to prove that the portion of the SBC’s gross income which is attributable to the personal service rendered by such shareholder and/or connected person, does not exceed the 20% limitation. The company will be required to substantiate the allocation of income, either by means of a charge out system per hour/per job or any other acceptable method actually used by the SBC.

3. Plant and machinery

An SBC that carries on a process of manufacture or a process which in the opinion of the Commissioner is of a similar nature, may write off the full cost of its investment in assets during the year of assessment in which such assets are brought into use for the first time. The allowance is not apportioned, but in order to qualify, the asset must be brought into use for the first time by the SBC on or after 1 April 2001 and such asset must be used directly in a process of manufacture or a process regarded by the Commissioner as being of a similar nature. The asset does not need to be a new asset. Any asset qualifying for an allowance in terms of section 12E, will not qualify for any other allowances available in terms of the Act.

In view of the fact that the full cost of an asset is deducted when brought into use for the first time, such asset will not qualify for a scrapping allowance in terms of section 11(o) of the Act.

Any amount recovered or recouped in respect of a asset which is disposed of, is however subject to the recoupment provisions in terms of section 8(4)(a) of the Act.

In the case of a damaged or destroyed asset, any amount recovered or recouped can be deferred in terms of the provisions of section 8(4)(e) of the Act and such amount can be set off against the cost of an asset acquired as a replacement for the damaged or destroyed asset. The section 12E deduction is therefore, in such instance, determined on the adjusted cost, i.e. the actual cost less the amount recovered or recouped which was not included in
income in terms of section 8(4)(e) for the current or any previous year of assessment.

Example
A small business corporation with a 28/29 February financial year-end, acquires a machine costing R320 000 on 1 August 2001 and immediately brings the machine into use for manufacturing purposes. The machine is however damaged in a fire on 31 May 2002 and an amount of R200 000 is paid out in terms of a contract of insurance.

The taxpayer has indicated that -

- a replacement machine will be acquired within a period of one year subsequent to the event in which the original machine was damaged; and
- the replacement machine will be brought into use within a period of three years from the date on which the original machine was damaged.

Calculate the following:

1) The 12E allowance for 28 February 2002.
2) The amount recovered or recouped for 28 February 2003.
3) The allowance for 29 February 2004 assuming that a replacement machine was acquired for R450 000 on 31 May 2003 and immediately brought into use.
28 February 2002

12E allowance (100% of the cost) R320 000

28 February 2003

Insurance proceeds of R200 000 under ordinary circumstances subject to section 8(4)(a) recoupment provisions. The recoupment is however deferred as the taxpayer complies with the requirements of section 8(4)(e).

Amount recouped for year ended 28 February 2003 is therefore R Nil

29 February 2004

Cost of replacement machine R450 000
Less: Deferred recoupment 8(4)(e) R200 000
“Cost” of new machine for 12E purposes R250 000

12E allowance 100% of cost R250 000

The recoupment will, however, not be deferred until such time as a new machine is acquired should any circumstances arise indicating that the taxpayer did not comply with the provisions relating to the application of such deferral in terms of section 8(4)(e). The recoupment will be included in the income of the taxpayer for the year of assessment during which such circumstances arise.

The “cost” of the asset to the taxpayer, for the purposes of section 12E(2) is deemed to be the lesser of -

- the actual cost to the taxpayer; or
- the direct acquisition cost that a person would have incurred if the asset had been acquired under an arm’s length cash transaction on the date on which the transaction was in fact concluded; or
- the actual cost less the deferred recoupment in terms of section 8(4)(e).

The above cost excludes interest and finance charges, but includes the direct cost of installation or erection of the asset. The allowance will not be available
where the taxpayer acquired an asset for no consideration, for example, by means of a donation or as a dividend *in specie*.

4. **Tax periods and rates**

The *commencement* date in respect of the provisions of SBC’s is 1 April 2000 and the lower rate of tax will only be applicable with effect from the year of assessment that commences on or after 1 April 2000. A company with a year of assessment commencing prior to 1 April 2000 will not qualify for that tax year, but would get the benefit of the lower rate as from the 2002 year of assessment, provided all the requirements have been met.

The examples in the following table indicate which rates are applicable where a company has any one of the reflected financial year-ends. The examples are based on the assumption that all the companies do meet the relevant requirements relating to ownership, turnover and business activities.

<table>
<thead>
<tr>
<th></th>
<th></th>
<th></th>
<th></th>
<th></th>
<th></th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td></td>
<td>No, normal company rates apply</td>
<td></td>
<td>Reduced rates apply</td>
<td>Reduced rates apply</td>
</tr>
<tr>
<td>3</td>
<td>30/06</td>
<td>Yes, commences 1/7/2000</td>
<td>1/7/2000 - 30/6/2001</td>
<td>1/7/2001 - 30/6/2002</td>
<td>1/7/2001 - 30/6/2002</td>
</tr>
<tr>
<td></td>
<td></td>
<td>Reduced rates apply</td>
<td>No, year ends on or after 1/4/2002 and new limits apply</td>
<td>No, year ends on or after 1/4/2002 and new limits apply</td>
<td>1/7/2002 - 30/6/2003</td>
</tr>
<tr>
<td>4</td>
<td>31/12</td>
<td>Yes, commences 1/1/2001</td>
<td>1/1/2001 - 31/12/2001</td>
<td>1/1/2002 - 31/12/2002</td>
<td>1/1/2002 - 31/12/2002</td>
</tr>
<tr>
<td></td>
<td></td>
<td>Reduced rates apply</td>
<td>No, year ends on or after 1/4/2002 and new limits apply</td>
<td>No, year ends on or after 1/4/2002 and new limits apply</td>
<td>1/1/2003 - 31/12/2003</td>
</tr>
</tbody>
</table>

The gross income limitation of R3 million came into operation on 1 April 2002 and applies for any year of assessment ending on or after 1 April 2002. The increase of taxable income to R150 000 (refer to paragraph 1 above) applies
in respect of years of assessment ending during the period of twelve (12) months ending 31 March 2003.

An SBC which has complied with all the requirements of an SBC in one year does not necessarily indicate compliance in respect of any subsequent year of assessment. The facts of each case will therefore have to be considered for every year of assessment in order to determine whether the SBC complies with all the requirements for the specific year under review.

5. Objection and appeal

Any decision made by the Commissioner under the provisions of section 12E is subject to objection and appeal.

Law Administration
SOUTH AFRICAN REVENUE SERVICE