DRAFT CRS REGULATIONS

**30 November 2015** 

#### SOUTH AFRICAN REVENUE SERVICE

R. No. ? 2015

REGULATIONS FOR PURPOSES OF PARAGRAPH (a) OF THE DEFINITION OF "INTERNATIONAL TAX STANDARD" IN SECTION (1) OF THE TAX ADMINISTRATION ACT, 2011 (ACT NO. 28 OF 2011), PROMULGATED UNDER SECTION 257 OF THE ACT, PRESCRIBING THE CHANGES TO THE OECD STANDARD FOR AUTOMATIC EXCHANGE OF FINANCIAL ACCOUNT INFORMATION IN TAX MATTERS

For purposes of paragraph (a) of the definition of "International Tax Standard" in section 1 and under section 257 of the Tax Administration Act, 2011, I, Nhlanhla Nene, the Minister of Finance, hereby prescribe by Regulations in the Schedule hereto, the changes to the Organisation for Economic Cooperation and Development ("OECD") Standard for Automatic Exchange of Financial Account Information in Tax Matters (hereinafter "the Standard", which encompasses the "Common Reporting Standard").

N. NENE

MINISTER OF FINANCE

## **SCHEDULE**

# OECD STANDARD FOR AUTOMATIC EXCHANGE OF FINANCIAL ACCOUNT INFORMATION IN TAX MATTERS

#### **PREAMBLE**

- **A.** These Regulations have effect for and in connection with the implementation of obligations arising, or which may arise, under the following agreements or arrangements and apply separately in relation to each of those agreements or arrangements except where the context otherwise requires:
  - (1) The Multilateral Competent Authority Agreement ("MCAA") for purposes of implementing the Standard for Automatic Exchange of Financial Account Information in Tax Matters ("the Standard") signed by the Competent Authority of the Republic of South Africa on the 23rd of October 2014 with the Participating Jurisdictions; and
  - (2) Any other Multilateral or Bilateral Agreement of Arrangement between South Africa and a jurisdiction, which provides for the implementation of the Standard.
- **B.** The OECD developed the Standard To improve international tax compliance. The Standard uses the Common Standard on Reporting and Due Diligence for Financial Account Information ("Common Reporting Standard") for automatic exchange of information under an agreement or arrangement referred to in paragraph A.
- **C.** These Regulations reflect the changes to the Common Reporting Standard ("CRS") required to enable South Africa to comply with its obligations under an agreement or arrangement referred to in paragraph A in terms of the Standard.

#### Section I

#### **General Reporting Requirements**

**A.** Subject to paragraphs C through E, each Reporting Financial Institution must report to the South African Revenue Service the following information with respect to each Reportable Account of such Reporting Financial Institution:

- (1) The name, address, jurisdiction(s) of residence, TIN and date and (in the case of an individual) the place of birth or, if paragraph E of this Section applies, the country of birth, of each Reportable Person that is an Account Holder of the account and, in the case of any Entity that is an Account Holder and that, after application of the due diligence procedures consistent with Sections V, VI and VII, is identified as having one or more Controlling Persons that is a Reportable Person, the name, address, jurisdiction(s) of residence and TIN of the Entity and the name, address, jurisdiction(s) of residence, TIN and date and place of birth or country of birth, as the case may be, of each Reportable Person;
- (2) The account number (or functional equivalent in the absence of an account number);
- (3) The name and identifying number (if any) of the Reporting Financial Institution;
- (4) The account balance or value (including, in the case of a Cash Value Insurance Contract or Annuity Contract, the Cash Value or surrender value) as of the end of the relevant Reporting Period or, if the account was closed during such period, the closure of the account;
- (5) In the case of any Custodial Account:
  - (a) the total gross amount of interest, the total gross amount of dividends, and the total gross amount of other income generated with respect to the assets held in the account, in each case paid or credited to the account (or with respect to the account) during the Reporting Period; and
  - (b) the total gross proceeds from the sale or redemption of Financial Assets paid or credited to the account during the Reporting Period with respect to which the Reporting Financial Institution acted as a custodian, broker, nominee, or otherwise as an agent for the Account Holder;
- (6) In the case of any Depository Account, the total gross amount of interest paid or credited to the account during the Reporting Period; and
- (7) In the case of any account not described in subparagraph A(5) or (6), the total gross amount paid or credited to the Account Holder with respect to the account during the Reporting Period with respect to which the Reporting Financial Institution is the

obligor or debtor, including the aggregate amount of any redemption payments made to the Account Holder during the Reporting Period.

- **B.** The information reported must identify the currency in which each amount is denominated.
- C. Notwithstanding subparagraph A(1), with respect to each Reportable Account that is a Pre-existing Account, the TIN or date of birth is not required to be reported if such TIN or date of birth is not in the records of the Reporting Financial Institution and is not otherwise required to be collected by such Reporting Financial Institution under domestic law. However, a Reporting Financial Institution is required to use reasonable efforts to obtain the TIN and date of birth with respect to Pre-existing Accounts by the end of the second Reporting Period following the period in which Pre-Existing Accounts were identified as Reportable Accounts.
- **D.** Notwithstanding subparagraph A(1), the TIN is not required to be reported if (i) a TIN is not issued by the relevant Foreign Jurisdiction or (ii) the domestic law of the relevant Foreign Jurisdiction does not require the collection of the TIN issued by such Jurisdiction.
- **E.** Notwithstanding subparagraph A(1), the place of birth is not required to be reported unless the Reporting Financial Institution is otherwise required to obtain and report it under domestic law and it is available in the electronically searchable data maintained by the Reporting Financial Institution.

F. ...

# Section II

#### **General Due Diligence Requirements**

- A. (1) A reporting financial institution must establish and maintain arrangements that are designed to identify reportable accounts, which arrangements must identify the jurisdiction in which an account holder or a controlling person is resident for the purposes of any tax imposed by the law of that jurisdiction and apply the due diligence procedures set out in these Regulations.
  - (2) An account is treated as a Reportable Account beginning as of the date it is identified as such pursuant to the due diligence procedures in Sections II through VII and, unless otherwise provided, information with respect to a Reportable

Account must be reported annually in the Reporting Period following the period to which the information relates.

- **B.** The balance or value of an account is determined as of the last day of the Reporting Period.
- **C.** Where a balance or value threshold is to be determined as of the last day of the Reporting Period, the relevant balance or value must be determined as of the last day of the reporting period that ends with or within that Reporting Period.
- **D.** Reporting Financial Institutions may use service providers to fulfil the reporting and due diligence obligations imposed on such Reporting Financial Institutions, but these obligations shall remain the responsibility of the Reporting Financial Institutions.
- **E.** Reporting Financial Institutions may apply the due diligence procedures for—
  - (1) New Accounts to all Pre-existing Accounts or with respect to any clearly identified group of Pre-existing Accounts, but the rules otherwise applicable to such Pre-existing Accounts continue to apply; and
  - (2) High Value Accounts to all Lower Value Accounts.

## Section III

### **Due Diligence for Pre-existing Individual Accounts**

The following procedures apply for purposes of identifying Reportable Accounts among Preexisting Individual Accounts.

- A. Accounts Not Required to be Reviewed, Identified, or Reported. A Pre-existing Individual Account that is a Cash Value Insurance Contract or an Annuity Contract is not required to be reviewed, identified or reported, provided the Reporting Financial Institution is effectively prevented by law from selling such Contract to residents of a Foreign Jurisdiction.
- **B.** Lower Value Accounts. The following procedures apply with respect to Lower Value Accounts.
  - (1) **Residence Address.** If the Reporting Financial Institution has in its records a current residence address for the individual Account Holder based on Documentary Evidence, the Reporting Financial Institution may treat the individual Account

Holder as being a resident for tax purposes of the jurisdiction in which the address is located for purposes of determining whether such individual Account Holder is a Reportable Person.

- (2) **Electronic Record Search.** If the Reporting Financial Institution does not rely on a current residence address for the individual Account Holder based on Documentary Evidence as set forth in subparagraph B(1), the Reporting Financial Institution must review electronically searchable data maintained by the Reporting Financial Institution for any of the following indicia and apply subparagraphs B(3) to (6):
  - (a) Identification of the Account Holder as a resident of any Foreign Jurisdiction;
  - (b) Current mailing or residence address (including a post office box) in any Foreign Jurisdiction;
  - (c) One or more telephone numbers in a Foreign Jurisdiction and no telephone number in the jurisdiction of the Reporting Financial Institution;
  - d) Standing instructions (other than with respect to a Depository Account) to transfer funds to an account maintained in any Foreign Jurisdiction;
  - (e) Currently effective power of attorney or signatory authority granted to a person with an address in any Foreign Jurisdiction; or
  - (f) A "hold mail" instruction or "in-care-of" address in any Foreign Jurisdiction if the Reporting Financial Institution does not have any other address on file for the Account Holder.
- (3) If none of the indicia listed in subparagraph B(2) are discovered in the electronic search, then no further action is required until there is a change in circumstances that results in one or more indicia being associated with the account, or the account becomes a High Value Account.
- (4) If any of the indicia listed in subparagraph B(2)(a) through (e) are discovered in the electronic search, or if there is a change in circumstances that results in one or more indicia being associated with the account, then the Reporting Financial Institution must treat the Account Holder as a resident for tax purposes of each any Foreign Jurisdiction for which an indicium is identified, unless it elects to apply subparagraph B(6) and one of the exceptions in such subparagraph applies with respect to that account.

- (5) If a "hold mail" instruction or "in-care-of" address is discovered in the electronic search and no other address and none of the other indicia listed in subparagraph B(2)(a) through (e) are identified for the Account Holder, the Reporting Financial Institution must, in the order most appropriate to the circumstances, apply the paper record search described in subparagraph C(2), or seek to obtain from the Account Holder a self-certification or Documentary Evidence to establish the residence(s) for tax purposes of such Account Holder. If the paper search fails to establish an indicium and the attempt to obtain the self-certification or Documentary Evidence is not successful, the Reporting Financial Institution must report the account as an undocumented account to SARS.
- (6) Notwithstanding a finding of indicia under subparagraph B(2), a Reporting Financial Institution is not required to treat an Account Holder as a resident of any Foreign Jurisdiction(s) identified by the indicia if:
  - (a) The Account Holder information contains a current mailing or residence address in the identified any Foreign Jurisdiction(s), one or more telephone numbers in the Foreign Jurisdiction (s) (and no telephone number in the jurisdiction of the Reporting Financial Institution) or standing instructions (with respect to Financial Accounts other than Depository Accounts) to transfer funds to an account maintained in the Foreign Jurisdiction (s), the Reporting Financial Institution obtains, or has previously reviewed and maintains a record of:
    - (i) A self-certification from the Account Holder of the jurisdiction(s) of residence of such Account Holder that does not include the identified Foreign Jurisdiction; and
    - (ii) Documentary Evidence establishing the Account Holder's nonreportable status.
  - (b) The Account Holder information contains a currently effective power of attorney or signatory authority granted to a person with an address in the Foreign Jurisdiction(s) identified by the indicia, the Reporting Financial Institution obtains, or has previously reviewed and maintains a record of:
    - (i) A self-certification from the Account Holder of the jurisdiction(s) of residence of such Account Holder that does not include the identified Foreign Jurisdiction(s); or

- (ii) Documentary Evidence establishing the Account Holder's nonreportable status.
- **C.** Enhanced Review Procedures for High Value Accounts. The following enhanced review procedures apply with respect to High Value Accounts.
  - (1) **Electronic Record Search.** With respect to High Value Accounts, the Reporting Financial institution must review electronically searchable data maintained by the Reporting Financial Institution for any of the indicia described in subparagraph B(2).
  - (2) Paper Record Search. If the Reporting Financial Institution's electronically searchable databases include fields for, and capture all of the information described in, subparagraph C(3), then a further paper record search is not required. If the electronic databases do not capture all of this information, then with respect to a High Value Account, the Reporting Financial Institution must also review the current customer master file and, to the extent not contained in the current customer master file, the following documents associated with the account and obtained by the Reporting Financial Institution within the last five years for any of the indicia described in subparagraph B(2):
    - (a) The most recent Documentary Evidence collected with respect to the account;
    - (b) The most recent account opening contract or documentation;
    - (c) The most recent documentation obtained by the Reporting Financial Institution pursuant to AML/KYC Procedures or for other regulatory purposes;
    - (d) Any power of attorney or signature authority forms currently in effect; and
    - (e) Any standing instructions (other than with respect to a Depository Account) to transfer funds currently in effect.
  - (3) Exception To The Extent Databases Contain Sufficient Information. A Reporting Financial Institution is not required to perform the paper record search described in subparagraph C(2) to the extent the Reporting Financial Institution's electronically searchable information includes the following:
    - (a) The Account Holder's residence status;

- (b) The Account Holder's residence address and mailing address currently on file with the Reporting Financial Institution;
- (c) The Account Holder's telephone number(s) currently on file, if any, with the Reporting Financial Institution;
- (d) In the case of Financial Accounts other than Depository Accounts, whether there are standing instructions to transfer funds in the account to another account (including an account at another branch of the Reporting Financial Institution or another Financial Institution);
- (e) Whether there is a current "in-care-of" address or "hold mail" instruction for the Account Holder; and
- (f) Whether there is any power of attorney or signatory authority for the account.
- (4) Relationship Manager Inquiry for Actual Knowledge. In addition to the electronic and paper record searches described in subparagraphs C(1) and (2), the Reporting Financial Institution must treat as a Reportable Account any High Value Account assigned to a relationship manager (including any Financial Accounts aggregated with that High Value Account) if the relationship manager has actual knowledge that the Account Holder is a Reportable Person.

#### (5) Effect of Finding Indicia.

- (a) If none of the indicia listed in subparagraph B(2) are discovered in the enhanced review of High Value Accounts described in paragraph C, and the account is not identified as held by a Reportable Person in subparagraph C(4), then further action is not required until there is a change in circumstances that results in one or more indicia being associated with the account.
- (b) If any of the indicia listed in subparagraph B(2)(a) through (e) are discovered in the enhanced review of High Value Accounts described above, or if there is a subsequent change in circumstances that results in one or more indicia being associated with the account, then the Reporting Financial Institution must treat the account as a Reportable Account with respect to each Foreign Jurisdiction for which an indicium is identified unless it elects to apply

- subparagraph B(6) of this Section and one of the exceptions in such subparagraph applies with respect to that account.
- (c) If a "hold mail" instruction or "in-care-of" address is discovered in the enhanced review of High Value Accounts described in paragraph C, and no other address and none of the other indicia listed in subparagraphs B(2)(a) through (e) are identified for the Account Holder, the Reporting Financial Institution must obtain from such Account Holder a self-certification or Documentary Evidence to establish the residence(s) for tax purposes of the Account Holder. If the Reporting Financial Institution cannot obtain such self-certification or Documentary Evidence, it must report the account as an undocumented account to SARS.
- (6) If a Pre-existing Individual Account is not a High Value Account as of 29 February 2016, but becomes a High Value Account as of the last day of a subsequent Reporting Period, the Reporting Financial Institution must complete the enhanced review procedures described in paragraph C with respect to such account within the Reporting period following the period in which the account becomes a High Value Account. If based on this review such account is identified as a Reportable Account, the Reporting Financial Institution must report the required information about such account with respect to the Reporting Period in which it is identified as a Reportable Account and subsequent periods on an annual basis, unless the Account Holder ceases to be a Reportable Person.
- (7) Once a Reporting Financial Institution applies the enhanced review procedures described in paragraph C to a High Value Account, the Reporting Financial Institution is not required to re-apply such procedures, other than the relationship manager inquiry described in subparagraph C(4), to the same High Value Account in any subsequent year unless the account is undocumented in which case the Reporting Financial Institution should re-apply them annually until such account ceases to be undocumented.
- (8) If there is a change of circumstances with respect to a High Value Account that results in one or more indicia described in subparagraph B(2) being associated with the account, then the Reporting Financial Institution must treat the account as a Reportable Account with respect to each Foreign Jurisdiction for which an indicium is identified unless it elects to apply subparagraph B(6) and one of the exceptions in such subparagraph applies with respect to that account.

- (9) A Reporting Financial Institution must implement procedures to ensure that a relationship manager identifies any change in circumstances of an account. For example, if a relationship manager is notified that the Account Holder has a new mailing address in a Foreign Jurisdiction, the Reporting Financial Institution is required to treat the new address as a change in circumstances and, if it elects to apply subparagraph B(6), is required to obtain the appropriate documentation from the Account Holder.
- D. Review of Pre-existing High Value Individual Accounts must be completed by 1 September 2017 and the review of Low Value Pre-existing Individual Accounts by 1 September 2017 or 2018, depending on when such an account is identified as a Reportable Account.
- **E.** Any Pre-existing Individual Account that has been identified as a Reportable Account under this Section must be treated as a Reportable Account in all subsequent Reporting Periods, unless the Account Holder ceases to be a Reportable Person.

# Section IV

# **Due Diligence for New Individual Accounts**

The following procedures apply for purposes of identifying Reportable Accounts among New Individual Accounts.

- A. With respect to New Individual Accounts, upon account opening, the Reporting Financial Institution must obtain a self-certification, which may be part of the account opening documentation, that allows the Reporting Financial Institution to determine the Account Holder's residence(s) for tax purposes and confirm the reasonableness of such self-certification based on the information obtained by the Reporting Financial Institution in connection with the opening of the account, including any documentation collected pursuant to AML/KYC Procedures.
- **B.** If the self-certification establishes that the Account Holder is resident for tax purposes in a Foreign Jurisdiction, the Reporting Financial Institution must treat the account as a Reportable Account and the self-certification must also include the Account Holder's TIN with respect to such Jurisdiction (subject to paragraph D of Section I) and date of birth.

**C.** If there is a change of circumstances with respect to a New Individual Account that causes the Reporting Financial Institution to know, or have reason to know, that the original self-certification is incorrect or unreliable, the Reporting Financial Institution cannot rely on the original self-certification and must obtain a valid self-certification that establishes the residence(s) for tax purposes of the Account Holder.

#### **Section V**

### **Due Diligence for Pre-existing Entity Accounts**

The following procedures apply for purposes of identifying Reportable Accounts among Preexisting Entity Accounts.

- A. Entity Accounts Not Required to Be Reviewed, Identified or Reported. Unless the Reporting Financial Institution elects otherwise, either with respect to all Pre-existing Entity Accounts or, separately, with respect to any clearly identified group of such accounts, as the case may be, a Pre-existing Entity Account with an aggregate account balance or value that does not exceed \$250,000 as of 29 February 2016, is not required to be reviewed, identified, or reported as a Reportable Account until the aggregate account balance or value exceeds \$250,000 as of the last day of any subsequent Reporting Period.
- **B.** Entity Accounts Subject to Review. A Pre-existing Entity Account that has an account balance or value that exceeds \$250,000 as of 29 February 2016, and a Pre-existing Entity Account that does not exceed \$250,000 as of 29 February 2016 but the account balance or value of which exceeds \$250,000 as of the last day of any subsequent Reporting Period, must be reviewed in accordance with the procedures set forth in paragraph D.
- C. Entity Accounts With Respect to Which Reporting Is Required. With respect to Preexisting Entity Accounts described in paragraph B, only accounts that are held by one or more entities that are Reportable Persons, or by Passive NFEs with one or more Controlling Persons who are Reportable Persons, shall be treated as Reportable Accounts.

- D. Review Procedures for Identifying Entity Accounts With Respect to Which Reporting Is Required. For Pre-existing Entity Accounts described in paragraph B, a Reporting Financial Institution must apply the following review procedures to determine whether the account is held by one or more Reportable Persons, or by Passive NFEs with one or more Controlling Persons who are Reportable Persons:
  - (1) Determine Whether the Entity Is a Reportable Person.
    - (a) Review information maintained for regulatory or customer relationship purposes (including information collected pursuant to AML/KYC Procedures) to determine whether the information indicates that the Account Holder is resident in a Foreign Jurisdiction. For this purpose, information indicating that the Account Holder is resident in a Foreign Jurisdiction includes a place of incorporation or organisation, or an address in the Jurisdiction.
    - (b) If the information indicates that the Account Holder is resident in a Foreign Jurisdiction, the Reporting Financial Institution must treat the account as a Reportable Account unless it obtains a self-certification from the Account Holder, or reasonably determines based on information in its possession or that is publicly available, that the Account Holder is not a Reportable Person.
  - (2) Determine Whether the Entity is a Passive NFE with One or More Controlling Persons Who Are Reportable Persons. With respect to an Account Holder of a Pre-existing Entity Account (including an Entity that is a Reportable Person), the Reporting Financial Institution must determine whether the Account Holder is a Passive NFE with one or more Controlling Persons who are Reportable Persons. If any of the Controlling Persons of a Passive NFE is a Reportable Person, then the account must be treated as a Reportable Account. In making these determinations the Reporting Financial Institution must follow the quidance subparagraphs D(2)(a) through (c) in the order most appropriate under the circumstances.
    - (a) Determining whether the Account Holder is a Passive NFE. For purposes of determining whether the Account Holder is a Passive NFE, the Reporting Financial Institution must obtain a self-certification from the Account Holder to establish its status, unless it has information in its possession or that is publicly available, based on which it can reasonably determine that the Account Holder is an Active NFE or a Financial Institution other than an

Investment Entity described in subparagraph A(6)(b) of Section VIII that is not a Participating Jurisdiction Financial Institution.

- (b) Determining the Controlling Persons of an Account Holder. For the purposes of determining the Controlling Persons of an Account Holder, a Reporting Financial Institution may rely on information collected and maintained pursuant to AML/KYC Procedures.
- (c) Determining whether a Controlling Person of a Passive NFE is a Reportable Person. For the purposes of determining whether a Controlling Person of a Passive NFE is a Reportable Person, a Reporting Financial Institution may rely on:
  - (i) Information collected and maintained pursuant to AML/KYC Procedures in the case of a Pre-existing Entity Account held by one or more NFEs with an account balance that does not exceed \$1,000,000; or
  - (ii) A self-certification from the Account Holder or such Controlling Person of the jurisdiction(s) in which the Controlling Person is resident for tax purposes.

# E. Timing of Review and Additional Procedures Applicable to Pre-existing Entity Accounts.

- (1) Review of Pre-existing Entity Accounts with an aggregate account balance or value that exceeds \$250,000 as of 29 February 2016 must be completed by 1 September 2017 or 1 September 2018, depending on when a Pre-existing Account was identified as reportable.
- (2) Review of Pre-existing Entity Accounts with an aggregate account balance or value that does not exceed \$250,000 as of 29 February 2016, but exceeds \$250,000 as of the last day of February of a subsequent Reporting Period, must be completed within the Reporting Period following the period in which the aggregate account balance or value exceeds \$250,000.
- (3) If there is a change of circumstances with respect to a Pre-existing Entity Account that causes the Reporting Financial Institution to know, or have reason to know, that the self-certification or other documentation associated with an account is incorrect

or unreliable, the Reporting Financial Institution must re-determine the status of the account in accordance with the procedures set forth in paragraph D.

## Section VI

## **Due Diligence for New Entity Accounts**

The following procedures apply for purposes of identifying Reportable Accounts among New Entity Accounts.

- A. Review Procedures for Identifying Entity Accounts With Respect to Which Reporting Is Required. For New Entity Accounts, a Reporting Financial Institution must apply the following review procedures to determine whether the account is held by one or more Reportable Persons, or by Passive NFEs with one or more Controlling Persons who are Reportable Persons:
  - (1) Determine Whether the Entity Is a Reportable Person.
    - (a) Obtain a self-certification, which may be part of the account opening documentation, that allows the Reporting Financial Institution to determine the Account Holder's residence(s) for tax purposes and confirm the reasonableness of such self-certification based on the information obtained by the Reporting Financial Institution in connection with the opening of the account, including any documentation collected pursuant to AML/KYC Procedures. If the Entity certifies that it has no residence for tax purposes, the Reporting Financial Institution may rely on the address of the principal office of the Entity to determine the residence of the Account Holder.
    - (b) If the self-certification indicates that the Account Holder is resident in a Foreign Jurisdiction, the Reporting Financial Institution must treat the account as a Reportable Account unless it reasonably determines based on information in its possession or that is publicly available, that the Account Holder is not a Reportable Person with respect to such Jurisdiction.
  - (2) Determine Whether the Entity is a Passive NFE with One or More Controlling Persons Who Are Reportable Persons. With respect to an Account Holder of a New Entity Account (including an Entity that is a Reportable Person), the Reporting Financial Institution must determine whether the Account Holder is a Passive NFE with one or more Controlling Persons who are Reportable Persons. If any of the Controlling Persons of a Passive NFE is a Reportable Person, then the account

must be treated as a Reportable Account. In making these determinations the Reporting Financial Institution must follow the guidance in subparagraphs A(2)(a) through (c) in the order most appropriate under the circumstances.

- (a) Determining whether the Account Holder is a Passive NFE. For purposes of determining whether the Account Holder is a Passive NFE, the Reporting Financial Institution must rely on a self-certification from the Account Holder to establish its status, unless it has information in its possession or that is publicly available, based on which it can reasonably determine that the Account Holder is an Active NFE or a Financial Institution other than an Investment Entity described in subparagraph A(6)(b) of Section VIII that is not a Participating Jurisdiction Financial Institution.
- (b) Determining the Controlling Persons of an Account Holder. For purposes of determining the Controlling Persons of an Account Holder, a Reporting Financial Institution may rely on information collected and maintained pursuant to AML/KYC Procedures.
- (c) Determining whether a Controlling Person of a Passive NFE is a Reportable Person. For purposes of determining whether a Controlling Person of a Passive NFE is a Reportable Person, a Reporting Financial Institution may rely on a self-certification from the Account Holder or such Controlling Person.

# Section VII Special Due Diligence Rules

The following additional rules apply in implementing the due diligence procedures described above:

- A. Reliance on Self-Certifications and Documentary Evidence. A Reporting Financial Institution may not rely on a self-certification or Documentary Evidence if the Reporting Financial Institution knows or has reason to know that the self-certification or Documentary Evidence is incorrect or unreliable.
- B. Alternative Procedures for Financial Accounts Held by Individual Beneficiaries of a Cash Value Insurance Contract or an Annuity Contract and for a a Group Cash Value Insurance Contract or Group Annuity Contract

- (1) A Reporting Financial Institution may presume that an individual beneficiary (other than the owner) of a Cash Value Insurance Contract or an Annuity Contract receiving a death benefit is not a Reportable Person and may treat such Financial Account as other than a Reportable Account unless the Reporting Financial Institution has actual knowledge, or reason to know, that the beneficiary is a Reportable Person. A Reporting Financial Institution has reason to know that a beneficiary of a Cash Value Insurance Contract or an Annuity Contract is a Reportable Person if the information collected by the Reporting Financial Institution and associated with the beneficiary contains indicia as described in paragraph B of Section III. If a Reporting Financial Institution has actual knowledge, or reason to know, that the beneficiary is a Reportable Person, the Reporting Financial Institution must follow the procedures in paragraph B of Section III.
- (2) With respect to a group cash value insurance contract or annuity contract that is issued to an employer and individual employees, a Reporting Financial Institution may treat such contract as a Financial Account that is not a Reportable Account until the date on which an amount is payable to an employee, certificate holder or beneficiary, if the Financial Account that is a member's interest in a Group Cash Value Insurance Contract or Group Annuity Contract meets the following conditions:
  - (a) the group cash value insurance contract or group annuity contract is issued to an employer and covers twenty-five or more employees or certificate holders;
  - (b) the employees or certificate holders are entitled to receive any contract value related to their interest and to name beneficiaries for the benefit payable upon the employee's or certificate holder's death; and
  - (c) the aggregate amount payable to any employee or certificate holder or beneficiary does not exceed \$1 million.

The term "Group Cash Value Insurance Contract" means a Cash Value Insurance Contract that (i) provides coverage on individuals who are affiliated through an employer, trade association, labour union, or other association or group; and (ii) charges a premium for each member of the group (or member of a class within the group) that is determined without regard to the individual health characteristics other than age, gender, and smoking habits of the member (or class of members) of the group.

The term "Group Annuity Contract" means an Annuity Contract under which the obligees are individuals who are affiliated through an employer, trade association, labour union, or other association or group.

#### C. Account Balance Aggregation and Currency Rules.

- (1) Aggregation of Individual Accounts. For purposes of determining the aggregate balance or value of Financial Accounts held by an individual, a Reporting Financial Institution is required to aggregate all Financial Accounts maintained by the Reporting Financial Institution, or by a Related Entity, but only to the extent that the Reporting Financial Institution's computerised systems link the Financial Accounts by reference to a data element such as client number or TIN, and allow account balances or values to be aggregated. Each holder of a jointly held Financial Account shall be attributed the entire balance or value of the jointly held Financial Account for purposes of applying the aggregation requirements described in this subparagraph.
- (2) Aggregation of Entity Accounts. For purposes of determining the aggregate balance or value of Financial Accounts held by an Entity, a Reporting Financial Institution is required to take into account all Financial Accounts that are maintained by the Reporting Financial Institution, or by a Related Entity, but only to the extent that the Reporting Financial Institution's computerised systems link the Financial Accounts by reference to a data element such as client number or TIN, and allow account balances or values to be aggregated. Each holder of a jointly held Financial Account shall be attributed the entire balance or value of the jointly held Financial Account for purposes of applying the aggregation requirements described in this subparagraph.
- (3) Special Aggregation Rule Applicable to Relationship Managers. For purposes of determining the aggregate balance or value of Financial Accounts held by a person to determine whether a Financial Account is a High Value Account, a Reporting Financial Institution is also required, in the case of any Financial Accounts that a relationship manager knows, or has reason to know, are directly or indirectly owned, controlled, or established (other than in a fiduciary capacity) by the same person, to aggregate all such accounts.

#### (4) Amounts Read to Include Equivalent in Other Currencies.

- (a) All dollar amounts are in U.S. dollars and shall be read to include equivalent amounts in other currencies, as determined by domestic law.
- (b) For purposes of determining if an account is a High Value Account or a Low Value Account, a Reporting Financial Institution may apply the U.S. dollar amount or the equivalent amount in South African Rand translated at the exchange rate of Rand 14 to the U.S. dollar and if the account is denominated in a currency other than the U.S. dollar, the Reporting Financial Institution must translate it into U.S. dollars to determine if the account balance meets the threshold by using the spot rate as of the last day of the Reporting Period.

# Section VIII Defined Terms

Any term or expression contained in these Regulations to which a meaning has been assigned in the Tax Administration Act, 2011, the MCAA or any other relevant multilateral or bilateral agreement or arrangement, has the meaning so assigned, unless the term or expression is defined in these Regulations or the context indicates otherwise, and the following terms have the meanings set forth below.

#### A. Reporting Financial Institution

- (1) The term "Reporting Financial Institution" means any Participating Jurisdiction Financial Institution that is not a Non-Reporting Financial Institution.
- (2) The term "Participating Jurisdiction Financial Institution" means (i) any Financial Institution that is resident in a Participating Jurisdiction, but excludes any branch of that Financial Institution that is located outside such Participating Jurisdiction, and (ii) any branch of a Financial Institution that is not resident in a Participating Jurisdiction, if that branch is located in such Participating Jurisdiction.
- (3) The term "Financial Institution" means a Custodial Institution, a Depository Institution, an Investment Entity, or a Specified Insurance Company.
- (4) The term "Custodial Institution" means any Entity that holds, as a substantial portion of its business, Financial Assets for the account of others. An Entity holds Financial Assets for the account of others as a substantial portion of its business if

the Entity's gross income attributable to the holding of Financial Assets and related financial services equals or exceeds 20 per cent of the Entity's gross income during the shorter of: (i) the three-year period that ends on the last day of February (or the final day of a non-calendar year accounting period) prior to the Reportable Period in which the determination is being made; or (ii) the period during which the Entity has been in existence.

- (5) The term "**Depository Institution**" means any Entity that accepts deposits in the ordinary course of a banking or similar business.
- (6) The term "Investment Entity" means any Entity:
  - (a) that primarily conducts as a business one or more of the following activities or operations for or on behalf of a customer:
    - (i) trading in money market instruments (cheques, bills, certificates of deposit, derivatives, etc.); foreign exchange; exchange, interest rate and index instruments; transferable securities; or commodity futures trading;
    - (ii) individual and collective portfolio management; or
    - (iii) otherwise investing, administering, or managing Financial Assets or money on behalf of other persons; or
  - (b) the gross income of which is primarily attributable to investing, reinvesting, or trading in Financial Assets, if the Entity is managed by another Entity that is a Depository Institution, a Custodial Institution, a Specified Insurance Company, or an Investment Entity described in subparagraph A(6)(a).

An Entity is treated as primarily conducting as a business one or more of the activities described in subparagraph A(6)(a), or an Entity's gross income is primarily attributable to investing, reinvesting, or trading in Financial Assets for purposes of subparagraph A(6)(b), if the Entity's gross income attributable to the relevant activities equals or exceeds 50 per cent of the Entity's gross income during the shorter of: (i) the three-year period ending on the last day of February of the Reporting Period preceding the period in which the determination is made; or (ii) the period during which the Entity has been in existence. The term "Investment Entity" does not include an Entity that is an Active NFE because such Entity meets any of the criteria in subparagraphs D(9)(d) to (g).

This paragraph shall be interpreted in a manner consistent with similar language set forth in the definition of "financial institution" in the Financial Action Task Force Recommendations.

- (7) The term "Financial Asset" includes a security (for example, a share of stock in a corporation; partnership or beneficial ownership interest in a widely held or publicly traded partnership or trust; note, bond, debenture, or other evidence of indebtedness), partnership interest, commodity, swap (for example, interest rate swaps, currency swaps, basis swaps, interest rate caps, interest rate floors, commodity swaps, equity swaps, equity index swaps, and similar agreements), Insurance Contract or Annuity Contract, or any interest (including a futures or forward contract or option) in a security, partnership interest, commodity, swap, Insurance Contract, or Annuity Contract. The term "Financial Asset" does not include a non-debt, direct interest in real property.
- (8) The term "Specified Insurance Company" means any Entity that is an insurance company (or the holding company of an insurance company) that issues, or is obligated to make payments with respect to, a Cash Value Insurance Contract or an Annuity Contract.

#### B. Non-Reporting Financial Institution

- (1) The term "Non-Reporting Financial Institution" means any Financial Institution that is:
  - (a) a Governmental Entity, International Organisation or Central Bank, other than with respect to a payment that is derived from an obligation held in connection with a commercial financial activity of a type engaged in by a Specified Insurance Company, Custodial Institution, or Depository Institution;
  - (b) a Broad Participation Retirement Fund; a Narrow Participation Retirement Fund; a Pension Fund of a Governmental Entity, International Organisation or Central Bank; or a Qualified Credit Card Issuer;
  - (c) any other Entity that presents a low risk of being used to evade tax, has substantially similar characteristics to any of the Entities described in subparagraphs B(1)(a) and (b), and is referred to in Annex II to these Regulations as a Non-Reporting Financial Institution, provided that the status

- of such Entity as a Non-Reporting Financial Institution does not frustrate the purposes of the Common Reporting Standard;
- (d) an Exempt Collective Investment Vehicle; or
- (e) a trust established under the laws of a Foreign Jurisdiction to the extent that the trustee of the trust is a Reporting Financial Institution and reports all information required to be reported pursuant to Section I with respect to all Reportable Accounts of the trust.
- (2) The term "Governmental Entity" means the government of a jurisdiction, any political subdivision of a jurisdiction (which, for the avoidance of doubt, includes a state, province, county, or municipality), or any wholly owned agency or instrumentality of a jurisdiction or of any one or more of the foregoing (each, a "Governmental Entity"). This category is comprised of the integral parts, controlled entities, and political subdivisions of a jurisdiction.
  - (a) An "integral part" of a jurisdiction means any person, organisation, agency, bureau, fund, instrumentality, or other body, however designated, that constitutes a governing authority of a jurisdiction. The net earnings of the governing authority must be credited to its own account or to other accounts of the jurisdiction, with no portion inuring to the benefit of any private person. An integral part does not include any individual who is a sovereign, official, or administrator acting in a private or personal capacity.
  - (b) A "controlled entity" means an Entity that is separate in form from the jurisdiction or that otherwise constitutes a separate juridical entity, provided that:
    - (i) The Entity is wholly owned and controlled by one or more Governmental Entities directly or through one or more controlled entities;
    - (ii) The Entity's net earnings are credited to its own account or to the accounts of one or more Governmental Entities, with no portion of its income inuring to the benefit of any private person; and
    - (iii) The Entity's assets vest in one or more Governmental Entities upon dissolution.

- (c) Income does not inure to the benefit of private persons if such persons are the intended beneficiaries of a governmental programme, and the programme activities are performed for the general public with respect to the common welfare or relate to the administration of some phase of government. Notwithstanding the foregoing, however, income is considered to inure to the benefit of private persons if the income is derived from the use of a governmental entity to conduct a commercial business, such as a commercial banking business, that provides financial services to private persons.
- (3) The term "International Organisation" means any international organisation or wholly owned agency or instrumentality thereof. This category includes any intergovernmental organisation (including a supranational organisation) (i) that is comprised primarily of governments; (ii) that has in effect a headquarters or substantially similar agreement with the jurisdiction; and (iii) the income of which does not inure to the benefit of private persons.
- (4) The term "Central Bank" means a bank that is by law or government sanction the principal authority, other than the government of the jurisdiction itself, issuing instruments intended to circulate as currency. Such a bank may include an instrumentality that is separate from the government of the jurisdiction, whether or not owned in whole or in part by the jurisdiction.
- (5) The term "Broad Participation Retirement Fund" means a fund established to provide retirement, disability, or death benefits, or any combination thereof, to beneficiaries who are current or former employees (or persons designated by such employees) of one or more employers in consideration for services rendered, provided that the fund:
  - (a) Does not have a single beneficiary with a right to more than five per cent of the fund's assets;
  - (b) Is subject to government regulation and provides information reporting to the tax authorities; and
  - (c) Satisfies at least one of the following requirements:
    - (i) The fund is generally exempt from tax on investment income, or taxation of such income is deferred or taxed at a reduced rate, due to its status as a retirement or pension plan;

- (ii) The fund receives at least 50 per cent of its total contributions (other than transfers of assets from other plans described in subparagraphs B(5) through (7) or from retirement and pension accounts described in subparagraph C(17)(a)) from the sponsoring employers;
- (iii) Distributions or withdrawals from the fund are allowed only upon the occurrence of specified events related to retirement, disability, or death (except rollover distributions to other retirement funds described in subparagraphs B(5) through (7) or retirement and pension accounts described in subparagraph C(17)(a)), or penalties apply to distributions or withdrawals made before such specified events; or
- (iv) Contributions (other than certain permitted make-up contributions) by employees to the fund are limited by reference to earned income of the employee or may not exceed \$50,000 annually, applying the rules set forth in paragraph C of Section VII for account aggregation and currency translation.
- (6) The term "Narrow Participation Retirement Fund" means a fund established to provide retirement, disability, or death benefits to beneficiaries who are current or former employees (or persons designated by such employees) of one or more employers in consideration for services rendered, provided that:
  - (a) The fund has fewer than 50 participants;
  - (b) The fund is sponsored by one or more employers that are not Investment Entities or Passive NFEs;
  - (c) The employee and employer contributions to the fund (other than transfers of assets from retirement and pension accounts described in subparagraph C(17)(a)) are limited by reference to earned income and compensation of the employee, respectively;
  - (d) Participants that are not residents of the jurisdiction in which the fund is established are not entitled to more than 20 per cent of the fund's assets; and
  - (e) The fund is subject to government regulation and provides information reporting to the tax authorities.

- (7) The term "Pension Fund of a Governmental Entity, International Organisation or Central Bank" means a fund established by a Governmental Entity, International Organisation or Central Bank to provide retirement, disability, or death benefits to beneficiaries or participants that are current or former employees (or persons designated by such employees), or that are not current or former employees, if the benefits provided to such beneficiaries or participants are in consideration of personal services performed for the Governmental Entity, International Organisation or Central Bank.
- (8) The term "Qualified Credit Card Issuer" means a Financial Institution satisfying the following requirements:
  - (a) The Financial Institution is a Financial Institution solely because it is an issuer of credit cards that accepts deposits only when a customer makes a payment in excess of a balance due with respect to the card and the overpayment is not immediately returned to the customer; and
  - (b) Beginning on or before 1 March 2016, the Financial Institution implements policies and procedures either to prevent a customer from making an overpayment in excess of \$50,000, or to ensure that any customer overpayment in excess of \$50,000 is refunded to the customer within 60 days, in each case applying the rules set forth in paragraph C of Section VII for account aggregation and currency translation. For this purpose, a customer overpayment does not refer to credit balances to the extent of disputed charges but does include credit balances resulting from merchandise returns.
- (9) The term "Exempt Collective Investment Vehicle" means an Investment Entity that is regulated as a collective investment vehicle, provided that all of the interests in the collective investment vehicle are held by or through one or more Entities described in subparagraph B(1), or individuals or Entities that are not Reportable Persons, except a Passive NFE with Controlling Persons who are Reportable Persons.

An Investment Entity that is regulated as a collective investment vehicle does not fail to qualify under subparagraph B(9) as an Exempt Collective Investment Vehicle, solely because the collective investment vehicle has issued physical shares in bearer form, provided that:

- (a) The collective investment vehicle has not issued, and does not issue, any physical shares in bearer form after 29 February 2016;
- (b) The collective investment vehicle retires all such shares upon surrender;
- (c) The collective investment vehicle performs the due diligence procedures set forth in Sections II through VII and reports any information required to be reported with respect to any such shares when such shares are presented for redemption or other payment; and
- (d) The collective investment vehicle has in place policies and procedures to ensure that such shares are redeemed or immobilised as soon as possible, and in any event prior to 1 March 2018.

#### C. Financial Account

- (1) The term "Financial Account" means an account maintained by a Financial Institution, and includes a Depository Account, a Custodial Account and:
  - (a) In the case of an Investment Entity, any equity or debt interest in a Financial Institution other than a "Financial Account" that includes any equity or debt interest in an Entity that is an Investment Entity solely because it:
    - (i) renders investment advice to, and acts on behalf of; or
    - (ii) manages portfolios for, and acts on behalf of,
    - a customer for the purpose of investing, managing, or administering Financial Assets deposited in the name of the customer with a Financial Institution other than such Entity;
  - (b) In the case of a Financial Institution not described in subparagraph C(1)(a), any equity or debt interest in the Financial Institution, if the class of interests was established with the purpose of avoiding reporting in accordance with Section I; and
  - (c) Any Cash Value Insurance Contract and any Annuity Contract issued or maintained by a Financial Institution, other than a non-investment linked, nontransferable immediate life annuity that is issued to an individual and monetises a pension or disability benefit provided under an account that is an Excluded Account.

The term "Financial Account" does not include any account that is an Excluded Account.

- (2) The term "Depository Account" includes any commercial, checking, savings, time, or thrift account, or an account that is evidenced by a certificate of deposit, thrift certificate, investment certificate, certificate of indebtedness, or other similar instrument maintained by a Financial Institution in the ordinary course of a banking or similar business. A Depository Account also includes an amount held by an insurance company pursuant to a guaranteed investment contract or similar agreement to pay or credit interest thereon.
- (3) The term "Custodial Account" means an account (other than an Insurance Contract or Annuity Contract) that holds one or more Financial Assets for the benefit of another person.
- (4) The term "Equity Interest" means, in the case of a partnership that is a Financial Institution, either a capital or profits interest in the partnership. In the case of a trust that is a Financial Institution, an Equity Interest is considered to be held by any person treated as a settlor or beneficiary of all or a portion of the trust, or any other natural person exercising ultimate effective control over the trust. A Reportable Person will be treated as being a beneficiary of a trust if such Reportable Person has the right to receive directly or indirectly (for example, through a nominee) a mandatory distribution or may receive, directly or indirectly, a discretionary distribution from the trust.
- (5) The term "Insurance Contract" means a contract (other than an Annuity Contract) under which the issuer agrees to pay an amount upon the occurrence of a specified contingency involving mortality, morbidity, accident, liability, or property risk.
- (6) The term "Annuity Contract" means a contract under which the issuer agrees to make payments for a period of time determined in whole or in part by reference to the life expectancy of one or more individuals. The term also includes a contract that is considered to be an Annuity Contract in accordance with the law, regulation, or practice of the jurisdiction in which the contract was issued, and under which the issuer agrees to make payments for a term of years.
- (7) The term "Cash Value Insurance Contract" means an Insurance Contract (other than an indemnity reinsurance contract between two insurance companies) that has a Cash Value.

- (8) The term "Cash Value" means the greater of (i) the amount that the policyholder is entitled to receive upon surrender or termination of the contract (determined without reduction for any surrender charge or policy loan); and (ii) the amount the policyholder can borrow under or with regard to the contract. Notwithstanding the foregoing, the term "Cash Value" does not include an amount payable under an Insurance Contract:
  - (a) Solely by reason of the death of an individual insured under a life insurance contract including a refund of a previously paid premium provided such refund is a Limited Risk Refund:
  - (b) As a personal injury or sickness benefit or other benefit providing indemnification of an economic loss incurred upon the occurrence of the event insured against;
  - (c) Subject to the application of subparagraph C(8)(a), as a refund of a previously paid premium (less cost of insurance charges whether or not actually imposed) under an Insurance Contract (other than an investment-linked life insurance contract or an Annuity Contract) due to cancellation or termination of the contract, decrease in risk exposure during the effective period of the contract, or arising from the correction of a posting or similar error with regard to the premium for the contract;
  - (d) As a policyholder dividend (other than a termination dividend) provided that the dividend relates to an Insurance Contract under which the only benefits payable are described in subparagraph C(8)(b); or
  - (e) As a return of an advance premium or premium deposit for an Insurance Contract for which the premium is payable at least annually if the amount of the advance premium or premium deposit does not exceed the next annual premium that will be payable under the contract.
- (9) The term "Pre-existing Account" means a Financial Account maintained by a Reporting Financial Institution as of 29 February 2016.
- (10) The term "New Account" means a Financial Account maintained by a Reporting Financial Institution opened on or after 1 March 2016.

- (11) The term "**Pre-existing Individual Account**" means a Pre-existing Account held by one or more individuals.
- (12) The term "New Individual Account" means a New Account held by one or more individuals.
- (13) The term "Pre-existing Entity Account" means a Pre-existing Account held by one or more Entities.
- (14) The term "Lower Value Account" means a Pre-existing Individual Account with an aggregate balance or value as of 29 February 2016 that does not exceed \$1,000,000.
- (15) The term "**High Value Account**" means a Pre-existing Individual Account with an aggregate balance or value that exceeds \$1,000,000 as of 29 February 2016 or the last day of February of any subsequent Reporting Period.
- (16) The term "New Entity Account" means a New Account held by one or more Entities.
- (17) The term "Excluded Account" means any of the following accounts:
  - (a) A retirement or pension account that satisfies the following requirements:
    - (i) The account is subject to regulation as a personal retirement account or is part of a registered or regulated retirement or pension plan for the provision of retirement or pension benefits (including disability or death benefits);
    - (ii) The account is tax-favoured (i.e., contributions to the account that would otherwise be subject to tax are deductible or excluded from the gross income of the account holder or taxed at a reduced rate, or taxation of investment income from the account is deferred or taxed at a reduced rate);
    - (iii) Information reporting is required to the tax authorities with respect to the account;

- (iv) Withdrawals are conditioned on reaching a specified retirement age, disability, or death, or penalties apply to withdrawals made before such specified events; and
- (v) Either (i) annual contributions are limited to \$50,000 or less, or (ii) there is a maximum lifetime contribution limit to the account of \$1,000,000 or less, in each case applying the rules set forth in paragraph C of Section VII for account aggregation and currency translation.

A Financial Account that otherwise satisfies the requirements of subparagraph C(17)(a)(v) will not fail to satisfy such requirements solely because such Financial Account may receive assets or funds transferred from one or more Financial Accounts that meet the requirements of subparagraph C(17)(a) or (b) or from one or more retirement or pension funds that meet the requirements of any of subparagraphs B(5) through (7).

- (b) An account that satisfies the following requirements:
  - (i) The account is subject to regulation as an investment vehicle for purposes other than for retirement and is regularly traded on an established securities market, or the account is subject to regulation as a savings vehicle for purposes other than for retirement;
  - (ii) The account is tax-favoured (i.e., contributions to the account that would otherwise be subject to tax are deductible or excluded from the gross income of the account holder or taxed at a reduced rate, or taxation of investment income from the account is deferred or taxed at a reduced rate);
  - (iii) Withdrawals are conditioned on meeting specific criteria related to the purpose of the investment or savings account (for example, the provision of educational or medical benefits), or penalties apply to withdrawals made before such criteria are met; and
  - (iv) Annual contributions are limited to \$50,000 or less, applying the rules set forth in paragraph C of Section VII for account aggregation and currency translation.

A Financial Account that otherwise satisfies the requirements of subparagraph C(17)(b)(iv) will not fail to satisfy such requirements solely because such Financial Account may receive assets or funds transferred from one or more Financial Accounts that meet the requirements of subparagraph C(17)(a) or (b) or from one or more retirement or pension funds that meet the requirements of any of subparagraphs B(5) through (7).

- (c) A life insurance contract with a coverage period that will end before the insured individual attains age 90, provided that the contract satisfies the following requirements:
  - (i) Periodic premiums, which do not decrease over time, are payable at least annually during the period the contract is in existence or until the insured attains age 90, whichever is shorter;
  - (ii) The contract has no contract value that any person can access (by withdrawal, loan, or otherwise) without terminating the contract;
  - (iii) The amount (other than a death benefit) payable upon cancellation or termination of the contract cannot exceed the aggregate premiums paid for the contract, less the sum of mortality, morbidity, and expense charges (whether or not actually imposed) for the period or periods of the contract's existence and any amounts paid prior to the cancellation or termination of the contract; and
  - (iv) The contract is not held by a transferee for value.
- (d) An account that is held solely by an estate if the documentation for such account includes a copy of the deceased's will or death certificate.
- (e) An account, which includes a trust account, established in connection with any of the following:
  - (i) A court order or judgment.
  - (ii) A sale, exchange, or lease of real or personal property, provided that the account satisfies the following requirements:
    - (aa) The account is funded solely with a down payment, earnest money, deposit in an amount appropriate to secure an obligation

directly related to the transaction, or a similar payment, or is funded with a Financial Asset that is deposited in the account in connection with the sale, exchange, or lease of the property;

- (bb) The account is established and used solely to secure the obligation of the purchaser to pay the purchase price for the property, the seller to pay any contingent liability, or the lessor or lessee to pay for any damages relating to the leased property as agreed under the lease;
- (cc) The assets of the account, including the income earned thereon, will be paid or otherwise distributed for the benefit of the purchaser, seller, lessor, or lessee (including to satisfy such person's obligation) when the property is sold, exchanged, or surrendered, or the lease terminates;
- (dd) The account is not a margin or similar account established in connection with a sale or exchange of a Financial Asset; and
- (ee) The account is not associated with an account described in subparagraph C(17)(f).
- (iii) An obligation of a Financial Institution servicing a loan secured by real property to set aside a portion of a payment solely to facilitate the payment of taxes or insurance related to the real property at a later time.
- (iv) An obligation of a Financial Institution solely to facilitate the payment of taxes at a later time.

#### (f) A **Depository Account** that satisfies the following requirements:

- (i) The account exists solely because a customer makes a payment in excess of a balance due with respect to a credit card or other revolving credit facility and the overpayment is not immediately returned to the customer; and
- (ii) Beginning on or before 1 March 2016, the Financial Institution implements policies and procedures either to prevent a customer from making an overpayment in excess of \$50,000, or to ensure that any

customer overpayment in excess of \$50,000 is refunded to the customer within 60 days, in each case applying the rules set forth in paragraph C of Section VII for currency translation. For this purpose, a customer overpayment does not refer to credit balances to the extent of disputed charges but does include credit balances resulting from merchandise returns.

(g) any other account that presents a low risk of being used to evade tax, has substantially similar characteristics to any of the accounts described in subparagraphs C(17)(a) through (f), and is defined in Annex III to these Regulations as an Excluded Account, provided that the status of such account as an Excluded Account does not frustrate the purposes of the Common Reporting Standard.

#### D. Reportable Account

- (1) The term "Reportable Account" means a Financial Account that is maintained by a South African Reporting Financial Institution and is held by one or more Reportable Persons or by a Passive NFE with one or more Controlling Persons that is a Reportable Person provided it has been identified as such pursuant to the due diligence procedures described in Sections II through VII.
- (2) The term "Reportable Person" means a Foreign Jurisdiction Person other than: (i) a corporation the stock of which is regularly traded on one or more established securities markets; (ii) any corporation that is a Related Entity of a corporation described in clause (i); (iii) a Governmental Entity; (iv) an International Organization; (v) a Central Bank; or (vi) a Financial Institution.
- (3) The term "Reportable Jurisdiction Person" means an individual or Entity that is resident in a Foreign Jurisdiction under the tax laws of such jurisdiction, or an estate of a decedent that was a resident of a Foreign Jurisdiction. For this purpose, an Entity such as a partnership, limited liability partnership or similar legal arrangement that has no residence for tax purposes shall be treated as resident in the jurisdiction in which its place of effective management is situated.
- (4) The term "Foreign Jurisdiction" means a jurisdiction other than the Republic of South Africa.

- (5) The term "Participating Jurisdiction" means a jurisdiction (i) with which South Africa has an agreement is in place pursuant to which the jurisdiction will provide the information specified in Section I to South Africa, and (ii) which is identified in Annex I to these Regulations, as may be updated from time to time.
- (6) The term "Controlling Persons" means the natural persons who exercise control over an Entity. In the case of a trust, such term means the settlor(s), the trustees(s), the protector(s) (if any), the beneficiary(ries) or class(es) of beneficiaries, and any other natural person(s) exercising ultimate effective control over the trust, and in the case of a legal arrangement other than a trust, such term means persons in equivalent or similar positions. The term "Controlling Persons" must be interpreted in a manner consistent with the Financial Action Task Force Recommendations.
- (7) The term "NFE" means any Entity that is not a Financial Institution.
- (8) The term "Passive NFE" means any: (i) NFE that is not an Active NFE; or (ii) an Investment Entity described in subparagraph A(6)(b) that is not a Participating Jurisdiction Financial Institution.
- (9) The term "Active NFE" means any NFE that meets any of the following criteria:
  - (a) Less than 50 per cent of the NFE's gross income for the preceding Reporting Period is passive income and less than 50 per cent of the assets held by the NFE during the preceding Reporting Period or other appropriate reporting period are assets that produce or are held for the production of passive income;
  - (b) The stock of the NFE is regularly traded on an established securities market or the NFE is a Related Entity of an Entity the stock of which is regularly traded on an established securities market;
  - (c) The NFE is a Governmental Entity, an International Organisation, a Central Bank, or an Entity wholly owned by one or more of the foregoing;
  - (d) Substantially all of the activities of the NFE consist of holding (in whole or in part) the outstanding stock of, or providing financing and services to, one or more subsidiaries that engage in trades or businesses other than the business of a Financial Institution, except that an NFE does not qualify for this status if the NFE functions (or holds itself out) as an investment fund, such as

- a private equity fund, venture capital fund, leveraged buyout fund, or any investment vehicle whose purpose is to acquire or fund companies and then hold interests in those companies as capital assets for investment purposes;
- (e) The NFE is not yet operating a business and has no prior operating history, but is investing capital into assets with the intent to operate a business other than that of a Financial Institution, provided that the NFE does not qualify for this exception after the date that is 24 months after the date of the initial organization of the NFE;
- (f) The NFE was not a Financial Institution in the past five years, and is in the process of liquidating its assets or is reorganizing with the intent to continue or recommence operations in a business other than that of a Financial Institution:
- (g) The NFE primarily engages in financing and hedging transactions with, or for, Related Entities that are not Financial Institutions, and does not provide financing or hedging services to any Entity that is not a Related Entity, provided that the group of any such Related Entities is primarily engaged in a business other than that of a Financial Institution; or
- (h) The NFE meets all of the following requirements:
  - (i) It is established and operated in its jurisdiction of residence exclusively for religious, charitable, scientific, artistic, cultural, athletic, or educational purposes; or it is established and operated in its jurisdiction of residence and it is a professional organization, business league, chamber of commerce, labour organization, agricultural or horticultural organization, civic league or an organization operated exclusively for the promotion of social welfare;
  - (ii) It is exempt from income tax in its jurisdiction of residence;
  - (iii) It has no shareholders or members who have a proprietary or beneficial interest in its income or assets;
  - (iv) The applicable laws of the NFE's jurisdiction of residence or the NFE's formation documents do not permit any income or assets of the NFE to be distributed to, or applied for the benefit of, a private person or non-

charitable Entity other than pursuant to the conduct of the NFE's charitable activities, or as payment of reasonable compensation for services rendered, or as payment representing the fair market value of property which the NFE has purchased; and

(v) The applicable laws of the NFE's jurisdiction of residence or the NFE's formation documents require that, upon the NFE's liquidation or dissolution, all of its assets be distributed to a Governmental Entity or other non-profit organisation, or escheat to the government of the NFE's jurisdiction of residence or any political subdivision thereof.

#### E. Miscellaneous

- (1) The term "Account Holder" means the person listed or identified as the holder of a Financial Account by the Financial Institution that maintains the account. A person, other than a Financial Institution, holding a Financial Account for the benefit or account of another person as agent, custodian, nominee, signatory, investment advisor, or intermediary, is not treated as holding the account for purposes of this Annex, and such other person is treated as holding the account. In the case of a Cash Value Insurance Contract or an Annuity Contract, the Account Holder is any person entitled to access the Cash Value or change the beneficiary of the contract. If no person can access the Cash Value or change the beneficiary, the Account Holder is any person named as the owner in the contract and any person with a vested entitlement to payment under the terms of the contract. Upon the maturity of a Cash Value Insurance Contract or an Annuity Contract, each person entitled to receive a payment under the contract is treated as an Account Holder.
- (2) The term "AML/KYC Procedures" means the customer due diligence procedures of a Reporting Financial Institution pursuant to the anti-money laundering or similar requirements to which such Reporting Financial Institution is subject under domestic law.
- (3) The term "Entity" means a legal person or a legal arrangement, such as a corporation, partnership, trust, or foundation.
- (4) An Entity is a "Related Entity" of another Entity if (i) either Entity controls the other Entity; (ii) the two Entities are under common control; or (iii) the two Entities are Investment Entities described in subparagraph A(6)(b), are under common management, and such management fulfils the due diligence obligations of such

- Investment Entities. For this purpose control includes direct or indirect ownership of more than 50 % of the vote and value in an Entity.
- (5) The term "TIN" means Taxpayer Identification Number (or functional equivalent in the absence of a Taxpayer Identification Number).
- (6) The term "**Documentary Evidence**" includes any of the following:
  - (a) A certificate of residence issued by an authorised government body (for example, a government or agency thereof, or a municipality) of the jurisdiction in which the payee claims to be a resident.
  - (b) With respect to an individual, any valid identification issued by an authorised government body (for example, a government or agency thereof, or a municipality), that includes the individual's name and is typically used for identification purposes.
  - (c) With respect to an Entity, any official documentation issued by an authorized government body (for example, a government or agency thereof, or a municipality) that includes the name of the Entity and either the address of its principal office in the jurisdiction in which it claims to be a resident or the jurisdiction in which the Entity was incorporated or organised.
  - (d) Any audited financial statement, third-party credit report, bankruptcy filing, or securities regulator's report.
- (7) With respect to a Pre-existing Entity Account, a Reporting Financial Institution may use as Documentary Evidence any classification in the Reporting Financial Institution's records with respect to the Account Holder that was:
  - (a) determined based on a standardised industry coding system;
  - (b) recorded by the Reporting Financial Institution consistent with its normal business practices for purposes of AML/KYC Procedures or another regulatory purposes (other than for tax purposes); and
  - (c) implemented by the Reporting Financial Institution prior to the date used to classify the Financial Account as a Pre-existing Account,

provided that the Reporting Financial Institution does not know or does not have reason to know that such classification is incorrect or unreliable. The term "standardised industry coding system" means a coding system used to classify establishments by business type for purposes other than tax purposes.

- (9) The term "Reporting Period" means the period commencing on 1 March 2016 and ending on the last day of February 2017 and thereafter the period commencing on 1 March of each year following 2016 and ending on the last day of February of the following calendar year.
- (10) The term "SARS" means the South African Revenue Service.
- (11) In the case of conflict between the Tax Administration Act and the MCAA, the Convention on Mutual Administrative Assistance in Tax Matters or any other international tax agreement, the latter shall prevail over the Tax Administration Act.

#### Section IX

# Complementary Reporting and Due Diligence Rules for Financial Account Information

### A. Change in circumstances

- (1) A "change in circumstances" includes any change that results in the addition of information relevant to a person's status or otherwise conflicts with such person's status. In addition, a change in circumstances includes any change or addition of information to the Account Holder's account (including the addition, substitution, or other change of an Account Holder) or any change or addition of information to any account associated with such account (applying the account aggregation rules described in subparagraphs C(1) through (3) of Section VII) if such change or addition of information affects the status of the Account Holder.
- (2) If a Reporting Financial Institution has relied on the residence address test described in subparagraph B(1) of Section III and there is a change in circumstances that causes the Reporting Financial Institution to know or have reason to know that the original Documentary Evidence (or other equivalent documentation) is incorrect or unreliable, the Reporting Financial Institution must, by the later of the last day of the relevant Reporting Period, or 90 calendar days following the notice or discovery of such change in circumstances, obtain a self-

certification and new Documentary Evidence to establish the residence(s) for tax purposes of the Account Holder. If the Reporting Financial Institution cannot obtain the self-certification and new Documentary Evidence by such date, the Reporting Financial Institution must apply the electronic record search procedure described in subparagraphs B(2) through (6) of Section III.

### B. Self-certification for New Entity Accounts

With respect to New Entity Accounts, for the purposes of determining whether a Controlling Person of a Passive NFE is a Reportable Person, a Reporting Financial Institution may only rely on a self-certification from either the Account Holder or the Controlling Person.

#### C. Residence of a Financial Institution

- (1) A Financial Institution is "resident" in a Participating Jurisdiction if it is subject to the jurisdiction of such Participating Jurisdiction in that the Participating Jurisdiction is able to enforce reporting by the Financial Institution. In general, where a Financial Institution is resident for tax purposes in a Participating Jurisdiction, it is subject to the jurisdiction of such Participating Jurisdiction and it is, thus, a Participating Jurisdiction Financial Institution.
- (2) In the case of a trust that is a Financial Institution (irrespective of whether it is resident for tax purposes in a Participating Jurisdiction), the trust is considered to be subject to the jurisdiction of a Participating Jurisdiction if one or more of its trustees are resident in such jurisdiction, except if the trust reports all the information required to be reported under to the Common Reporting Standard with respect to Reportable Accounts maintained by the trust, to another Participating Jurisdiction because it is resident for tax purposes in such other jurisdiction.
- (3) Where a Financial Institution (other than a trust) does not have a residence for tax purposes (for example because it is treated as fiscally transparent, or it is located in a jurisdiction that does not have an income tax), it is considered to be subject to the jurisdiction of a Participating Jurisdiction and it is, thus, a Participating Jurisdiction Financial Institution if:
  - (a) it is incorporated under the laws of the Participating Jurisdiction;

- (b) it has its place of management (including effective management) in the Participating Jurisdiction; or
- (c) it is subject to financial supervision in the Participating Jurisdiction.
- (4) Where a Financial Institution (other than a trust) is resident in two or more Participating Jurisdictions, such Financial Institution will be subject to the reporting and due diligence obligations of the Participating Jurisdiction in which it maintains the Financial Account(s).

#### D. Account maintained

In general, an account would be considered to be maintained by a Financial Institution as follows:

- (1) in the case of a Custodial Account, by the Financial Institution that holds custody over the assets in the account (including a Financial Institution that holds assets in street name for an Account Holder in such institution);
- (2) in the case of a Depository Account, by the Financial Institution that is obligated to make payments with respect to the account (excluding an agent of a Financial Institution regardless of whether such agent is a Financial Institution);
- (3) in the case of any equity or debt interest in a Financial Institution that constitutes a Financial Account, by such Financial Institution;
- (4) in the case of a Cash Value Insurance Contract or an Annuity Contract, by the Financial Institution that is obligated to make payments with respect to the contract.

#### E. Trusts that are Passive NFEs

An Entity such as a partnership, limited liability partnership or similar legal arrangement that has no residence for tax purposes, according to subparagraph D(3) of Section VIII, shall be treated as resident in the jurisdiction in which its place of effective management is situated. For these purposes, a legal person or a legal arrangement is considered "similar" to a partnership and a limited liability partnership where it is not treated as a taxable unit in a Participating Jurisdiction under the tax laws of such jurisdiction. However, in order to avoid duplicate reporting, given the wide scope of the term "Controlling Persons" in the case of trusts, a trust that is a Passive NFE may not be considered a similar legal arrangement.

#### F. Address of Entity's principal office

- (1) One of the requirements described in subparagraph E(6)(c) of Section VIII is that, with respect to an Entity, the official documentation includes either the address of the Entity's principal office in a jurisdiction in which it claims to be a resident or a jurisdiction in which the Entity was incorporated or organised. The address of the Entity's principal office is generally the place in which its place of effective management is situated.
- (2) The address of a Financial Institution with which the Entity maintains an account, a post office box, or an address used solely for mailing purposes is not the address of the Entity's principal office unless such address is the only address used by the Entity and appears as the Entity's registered address in the Entity's organisational documents.
- (3) An address that is provided subject to instructions to hold all mail to that address is not the address of the Entity's principal office.

#### Section IX

#### **Effective Implementation**

**A.** The following rules and administrative procedures apply to ensure effective implementation of, and compliance with, the reporting and due diligence procedures set out above.

#### (1) Anti-avoidance

- (a) If—
  - (i) a person enters into any arrangements; and
  - (ii) the main purpose, or one of the main purposes, of the person in entering into the arrangements is to avoid any obligation under the Common Reporting Standard,

these Regulations are to have effect as if the arrangements had not been entered into.

(b) If a Non-Reporting Financial Institution is no longer a Non-Reporting Financial Institution if it no longer complies with the requirements for a Non-Reporting

under Section VIII(B) or Annex II, it becomes a Reportable Financial Institution from the moment that it no longer complies with such requirements.

(c) If an Excluded Account is no longer an Excluded Account if it no longer complies with the requirements for an Excluded Account under Section VIII(C)(17) or Annex III, it becomes a Reportable Account from the moment that it no longer complies with such requirements.

#### (2) Record keeping

- (a) Reporting Financial Institutions are required under sections 29 and 30 of the Tax Administration Act to keep records of the steps undertaken under the Common Reporting Standard any information or evidence relied upon for the performance of the above procedures, which records, information or evidence by may inspected by SARS under section 32 of the Act.
- (b) A reporting financial institution must to maintain this information in respect of all Account Holders for a period of 8 years from the end of the Reportable Period in which the due diligence process is carried out.

#### (3) Compliance and enforcement

In terms of section 3(2)(j) of the Tax Administration Act, administration of a tax Act (including any regulations thereunder), *inter alia* means giving effect to an international tax standard such as the OECD Standard for Automatic Exchange of Financial Account Information in Tax Matters, which uses the Common Standard on Reporting for automatic exchange of information under the MCAA. Accordingly, all available administrative information gathering and enforcement powers of SARS under the Tax Administration Act may be used to:

- (a) verify Reporting Financial Institutions' compliance with the reporting and due diligence procedures under these Regulations;
- (b) follow up with a Reporting Financial Institution when undocumented accounts are reported; and
- (c) ensure that the Entities and accounts defined in domestic law as Non-Reporting Financial Institutions and Excluded Accounts referred to in Annex II and III continue to comply with the requirements for such non-reporting or exclusion and continue to have a low risk of being used to evade tax.

#### (4) Sanctions for non-compliance

Non-compliance with any obligation under these Regulations is subject to administrative penalties under Chapter 15 or criminal sanctions under Chapter 17 read with section 16 of the Tax Administration Act, including non-compliance as referred to in section 16(4) of the Act by:

- (a) a Reportable Person that is an Account Holder,
- (b) if the Reportable Person is an entity, any Controlling Person(s) of that entity; or
- (c) any other person;

from whom a Reporting Financial Institution requires information, a document or thing in order in order to obtain and report the information required under Section I and to comply with any other requirement of these Regulations.

B. These Regulations have effect from 1 March 2016.



# **ANNEX I**

# **Participating Jurisdictions**

Section VIII(B)(1)(c)

(To be completed)

- 1. ...
- 2. ...



# **ANNEX 2**

# **Non-Reporting Financial Institutions**

Section VIII(B)(1)(c)

(To be completed)

- 1. ...
- 2. ...



# **ANNEX III**

# **Excluded Accounts**

Section VIII(C)(17)(g)

(To be completed)

1. ...

2. ...

